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## The Price is Right: Budget 2024-25

The Treasurer is promising that inflation will decline by 0.75% as a direct result of the 2024-25 Federal Budget initiatives including energy relief for all households, a boost to Commonwealth Rent Assistance, and the freezing of the maximum co-payment on the Pharmaceutical Benefits Scheme.

This is a pre-election budget for the people with everyone getting a little something to ease cost of living pressures. Like the *Price is Right* gameshow, it will all come down to the price paid at the checkout. If the consumer price index (CPI) returns to target by the end of 2024 off the back of the Budget initiatives as the Government anticipates, the Reserve Bank of Australia (RBA) *may* be inclined to reduce interest rates. However, at this stage, the RBA is not expecting inflation to return to the target range of 2-3% until the second half of 2025, and to the midpoint in 2026.

The 2023-24 surplus has increased to \$9.3bn but is expected to decline to a deficit of \$28.3bn in 2024-25, driven primarily by the Stage 3 tax cuts.

For business, the Government is picking winners through targeted public investment with its Future Made in Australia Framework that they are betting will pave the way for private investment in net zero transformation and the strengthening of Australia's domestic economic resilience.

For small and medium business, there is a little but not a lot - an extension of the \$20k instant asset write-off until 30 June 2025 and a \$325 rebate to eligible businesses towards 2024-25 energy bills. For foreign residents, the capital gains tax (CGT) regime will be amended to broaden the type of assets subject to CGT and introduce a modified 365-day principal asset testing period.

### Key measures:

- Previously announced Stage 3 tax cuts
- \$300 energy bill relief for all Australian households and \$325 for eligible small businesses - applied as an automatic quarterly credit.
- Student HELP debts will be cut by changing the way indexation is calculated. From 1 June 2023, it will be the lower of the CPI or the Wage Price Index (WPI), reducing the debt accumulated by more than 3 million Australians when the CPI spiked to 7.1%.
- Increase to the Commonwealth rent assistance maximum rates by 10% from 20 September 2024.
- One year freeze on the maximum
   Pharmaceutical Benefits Scheme (PBS) patient
   co-payment for Medicare card holders and a
   five-year freeze for pensioners and other
   concession cardholders.

Those with large superannuation balances will be disappointed that the 30% tax on super earnings on balances above \$3 million remains in place, this is set to commence from 1 July 2025.

### The Team

The Tate Partners team are available to assist you to capitalise on any of the Budget measures or minimise your risk.

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## Individuals & families Personal income tax cuts confirmed

From	1 July 2024

As previously announced, the Government has legislated permanent tax cuts for all Australian taxpayers from 1 July 2024.

Relative to the previous Stage 3 plan, the redesigned cuts broaden the benefits of the tax cut by focussing on individuals with taxable income below \$150,000.

For rates, see Personal income tax rates from 1 July 2024.

Resources

Treasury Laws Amendment (Cost of Living Tax Cuts) Bill 2024

# Medicare levy low-income thresholds increase

From 1 July 2023

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The Medicare levy low-income thresholds will be increased for singles, families, and seniors and pensioners from 1 July 2023.

Medicare low- income threshold	Threshold as at 30 June 2023	Threshold from 1 July 2023
Singles	\$24,276	\$26,000
Families	\$40,939	\$43,846

<sup>&</sup>lt;sup>1</sup> For each dependent child or student, the family income threshold increases by the stated amount.

Medicare low- income threshold	Threshold as at 30 June 2023	Threshold from 1 July 2023
Single - seniors and pensioners	\$38,365	\$41,089
Family - seniors and pensioners	\$53,406	\$57,198
Family - for each dependent child or student1	\$3,760	\$4,027

The increases to the thresholds take account of recent movements in the CPI so that low-income taxpayers generally continue to be exempt from paying the Medicare levy.

# \$300 energy relief for households

From 1 July 2024

Households will receive a credit of \$300 on their energy bills credited as automatic quarterly instalments across 2024-25.

Energy relief will also be provided to eligible small businesses in the form of a \$325 rebate.

Costing \$3.5bn over three years from 2023-24, the measure extends and expands the Energy Bill Relief Fund.

### Resources

Media release: New power bill relief

# Capping indexation of HELP debts

From	Loan accounts that existed on
	1 June 2023

As previously announced, the Government will cap the HELP indexation rate to be the lower of either the CPI or the Wage Price Index (WPI) with effect from 1 June 2023. The change will apply to all HELP, VET Student Loans, Australian Apprenticeship Support Loans and other student support loan accounts that existed on 1 June 2023.

By changing the calculation of HELP indexation from 1 June 2023, the indexation rate is reduced from:

- 7.1% to 3.2% in 2023, and
- 4.7% to around 4% in 2024.

The change resolves an issue for more than 3 million Australians with a HELP debt when the CPI indexation rate spiked to 7.1% last year.

An individual with an average HELP debt of \$26,500 will see around \$1,200 wiped from their outstanding HELP loans this year, pending the passage of legislation.

### **Estimated indexation for HELP debts**

HELP debt at 30	Total estimated credit
June 2023	for 2023 and 2024*
\$15,000	\$670
\$25,000	\$1,120
\$30,000	\$1,345
\$35,000	\$1,570
\$40,000	\$1,795
\$45,000	\$2,020
\$50,000	\$2,245
\$60,000	\$2,690
\$100,000	\$4,485
\$130,000	\$5,835

\*Actual credit amount will vary depending on individual circumstances including repayments made during the year. All HELP debts that were indexed in 2023 and are

subject to indexation on 1 June 2024 will receive an indexation credit.

#### Resources

Media Release: Cutting student debt for more than three million Australians

## Superannuation on paid parental leave

From	1 July 2025
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As previously announced, from 1 July 2025 superannuation will be paid on Paid Parental Leave payments from 1 July 2025.

Eligible parents will receive an additional payment based on the superannuation guarantee (i.e. 12% of their PPL payments), as a contribution to their superannuation fund.

This payment is in addition to the changes that saw families provided with an extra two weeks of leave (22 weeks total), which will increase to 24 weeks from July 2025 and 26 weeks from July 2026 (see Paid Parental Leave Amendment (More Support for Working Families) Bill 2023, Royal Assent 20 March 2024).

### Resources

Media Release: Paying super on Government Paid Parental Leave to enhance economic security and gender equality

# Increasing commonwealth rent assistance

The Commonwealth rent assistance maximum rates will increase by 10% from 20 September 2024.

Recipients of Centrelink/Department of Veterans Affairs payments and those receiving family tax benefit may also receive rent assistance if they are paying rent or other rent like payments over a minimum fortnightly threshold.

The current maximum fortnightly rates are \$188.20 for a single person and \$177.20 combined for a couple.

The measure will cost \$1.9 billion over five years from 2023–24 (and \$0.5 billion per year ongoing from 2028–29), and builds on the 15% increase in September 2023, taking the maximum rates over 40% higher than in May 2022.

### **Improving aged care support**

The Government will provide funding of \$2.2 billion over the next five years to deliver key aged care reforms and to continue to implement recommendations from the Royal Commission into Aged Care Quality and Safety.

This funding includes the release of an additional 24,100 home care packages in 2024-25.

The Government has also agreed to defer the commencement date of the new *Aged Care Act* to 1 July 2025.

The Government is currently in the middle of considering and implementing changes to the way aged care is funded on the back of the *Royal Commission into Aged Care Quality and Safety report released in 2021.*  This will likely impact home care and residential care fees in the future. Generally, with past reform we have seen existing residents and home care recipients 'grandfathered' under the rules at the time they entered.

# Increased flexibility for carer payment

Date 20 March 2025

Currently, to receive the Centrelink Carer Payment, the care giver is required to not be involved in work, study or training for more than 25 hours per week. This is to reflect the requirement that to receive this payment the care giver should be providing the care recipient with 'constant care'.

From 20 March 2025, the existing 25 hours per week will be amended to 100 hours over four weeks.

This limit will no longer capture study, volunteering and travel time so will only apply to employment.

In addition:

- Carer Payment recipients exceeding the participation limit or their allowable temporary cessation of care days will have their payments suspended for up to six months, rather than cancelled.
- Recipients will also be able to use single temporary cessation of care days where they exceed the participation limit, rather than the current seven day minimum.

# Higher JobSeeker rate for partial capacity to work

Date 20 September 2024

The Government will extend eligibility for the existing higher rate of JobSeeker payment to

single recipients with a partial capacity to work (zero to 14 hours per week) from 20 September 2024.

Currently, those on JobSeeker payments aged 55 or over and who have been on the payment for nine continuous months receive a higher rate of payment. These are:

Relationship status	Maximum payment per fortnight
Single with no children	\$762.70
Single with dependent children	\$816.90
Single 55 or older after 9 continuous months of payments	\$816.90
Partnered (Each)	\$698.30

# Freezing social security deeming rates

Date	12 months until 30 June 2025

When calculating Centrelink and Department of Veterans affairs payments, rather than assessing the actual income from financial investments, a deemed rate of return based on the total value of these investments is assumed. Some common examples of financial investments include bank accounts, term deposits, shares and managed funds.

The Government proposes to freeze the deeming rates (shown below) until 1 July 2025:

Deeming	Single	Pensioner
rate		Couple
0.25%	Up to \$60,400	Up to \$100,200
2.25%	Amounts over \$60,400	Amounts over \$100,200

## Pharmaceutical Benefits Scheme co-payments

From 1 January 2024

The Government will ensure that the cost of medicines remains low by freezing indexation:

- PBS general co-payments to not be indexed between 1 January 2025 and 31 December 2025 (inclusive), with indexation resuming on 1 January 2026 PBS concessional co-payments to
   not be
- indexed between 1 January 2025 and 31 December 2029 (inclusive), with indexation resuming on 1 January 2030

The \$1 optional discount available on patient copayments for subsidised prescriptions will be reduced each year by the relevant notional indexation amount until the \$1 discount has been reduced from \$1 to zero.

From 1 January 2024, you may pay up to \$31.60 for most PBS medicines, or \$7.70 if you have a concession card. The Australian Government pays the remaining cost (with the exception of brand premiums and certain other allowable charges).

# Federal, state and territory governments focus on housing

Housing initiatives address three key areas:

 Private commercial development of future housing supply – the Government has outlined an ambitious goal of building 1.2 million homes by the end of the decade. The 2023-24 Budget announced new measures to encourage investment and development of housing, particularly build-to-rent developments that included affordable housing. However, the draft legislation enabling the announced incentives has only recently been released by Treasury. It is difficult to encourage large scale investment if you do not follow through with legislation which provides certainty. No new measures have been announced to date.

- Support to help ease the path to home ownership for first home buyers – also a policy dominant in the 2023-24 Budget with \$5.5bn over a decade committed to the Help to Buy scheme. No new incentives have been announced to date.
- Crisis and social housing support the Government has announced \$1bn directed towards crisis and transitional accommodation for women and children fleeing domestic violence, and youth. This measure is on top of the 15% increase to Commonwealth Rent Assistance in the 2023-24 Budget.

As previously announced, much of the Budget funding however flows to the States and Territories to increase housing stock, increase social housing, and provide crisis accommodation. New measures include:

- \$1bn for states and territories to build the roads, sewers, energy, water and community infrastructure; and
- A new \$9.3 billion 5-year National Agreement on Social Housing and Homelessness – for states and territories to combat homelessness, provide crisis support and build and repair social housing. This includes a doubling of Commonwealth homelessness funding to \$400 million every year, matched by states and territories.

### Resources

Media Release: Multi-billion-dollar investment to build more homes for Australians Treasury consultation: Build-to-rent tax concessions

## **Domestic violence**

As previously announced, the Government has committed almost \$1bn over 5 years to permanently establish the Leaving Violence Program – so those escaping violence can receive financial support, safety assessments and referrals to support pathways. Those eligible will be able to access up to \$5,000 in financial support along with referral services, risk assessments and safety planning.

#### Resources

Media Release: Helping women leave a violent partner payment

# Superannuation & investors

## Expanding CGT regime for foreign residents

Data	CGT events commencing on or after
Date	1 July 2025

The foreign resident capital gains tax (CGT) regime will be expanded by:

- Clarifying and broadening the types of assets on which foreign residents are subject to CGT
- Amending the point-in-time principal asset test to a 365-day testing period
- Requiring foreign residents disposing of shares and other membership interests exceeding \$20 million in value to notify the ATO, prior to the transaction being executed.

Under current law, foreign residents are subject to CGT when they sell an asset that is classified as 'taxable Australian property' (TAP). The rules seek to ensure that non-residents are subject to

Australian CGT on the disposal of assets that have a sufficient with Australian land and assets that have been used in business activities in Australia..

Shares in a company and units in a trust can be classified as TAP if the taxpayer and certain related parties hold at least a 10% interest in the entity and where more than 50% of the gross market value of the assets held by the entity is attributable to real property located in Australia and similar assets.

The measure is intended to ensure that Australia can tax foreign residents on direct and indirect sales of assets with a close economic connection to Australian land, bringing the treatment more in line with the tax treatment that already applies to Australian residents.

The new ATO notification process will improve oversight and compliance with the foreign resident CGT withholding rules, where a vendor self-assesses the sale doesn't involve TAP.

The proposed reforms will also align Australia's tax law for foreign resident capital gains more closely with OECD standards and international best practice.

The Government will consult on the implementation details of the measure, which is estimated to increase receipts by \$600 million and increase payments by \$8 million over the five years from 2023–24.

## **Business &** employers \$325 energy relief for small business

Date 1 July 2024

Around one million small businesses will receive \$325 off their energy bills over 2024–25. The support will apply as an automatic quarterly credit to energy bills.

Energy relief will also be provided to households in the form of a \$300 rebate.

Costing \$3.5bn over three years from 2023-24, the measure extends and expands the Energy Bill Relief Fund.

Resources Media release: New power bill relief

## **\$20k Small business instant** asset write-off extended

Date

1 July 2023 to 30 June 2025

Small businesses, with an aggregated turnover of less than \$10 million, will be able to immediately deduct the full cost of eligible depreciating assets costing less than \$20,000 that are first used or installed ready for use between 1 July 2023 and 30 June 2025. This measure extends the 2023-24 Budget announcement to the 2024-25 financial year.

"Immediately deductible" means a tax deduction for the asset can be claimed in the same income year that the asset was purchased and used (or installed ready for use).

If the business is registered for GST, the cost of the asset needs to be less than \$20,000 after subtracting the GST credits that can be claimed for the asset. If the business is not registered for GST, it is less than \$20,000 including GST.

The write-off applies per asset, so a small business can deduct the cost of multiple assets.

The rules only apply to assets that fall within the scope of the depreciation provisions. Expenditure on capital improvements to buildings that falls within the scope of the capital works rules is not expected to qualify.

Assets valued at \$20,000 or more (which cannot be immediately deducted) can continue to be placed into the small business simplified depreciation pool and depreciated at 15% in the first income year and 30% each income year thereafter if the asset has been acquired by a small business entity that chooses to apply the simplified depreciation rules.

The provisions that prevent small businesses from re-entering the simplified depreciation regime for 5 years if they opt-out will continue to be suspended until 30 June 2025.

The increased small business instant asset writeoff announced in the 2023-24 Federal Budget is not yet law, see Treasury Laws Amendment (Support for Small Business and Charities and Other Measures) Bill 2023). Senate amendments proposed increasing the threshold from \$20,000 to \$30,000 and expanding the measure to apply to medium entities.

#### **Resources**

Media Release: Budget delivers for Australia's small businesses

The Government has announced a bold initiative to make Australia a "renewable energy superpower."

The Future Made in Australia

The \$22.7 billon series of initiatives is designed to foster and encourage significant private sector investment into priority industries necessary to harnessing the economic and industrial benefits of the move to net zero and securing Australia's place in a changing global economic and strategic landscape.

The Future Made in Australia Act will establish the policy framework - the focus will be on industries in which Australia has a genuine economic advantage, where it contributes to an orderly path to net zero, where it builds on the capabilities of the people and regions and improves Australia's national security and economic resilience.2

### Making Australia a renewable energy 'super power'

Date From 2027–28 to 2040–41

As part of the Future Made in Australia initiative, the Government will provide an estimated \$19.7 billion over ten years from 2024–25 to accelerate investment in Future Made in Australia priority industries including renewable hydrogen, green metals, low carbon liquid fuels, refining and processing of critical minerals and manufacturing of clean energy technologies including in solar and battery supply chains.

This includes two time-limited tax incentives to invest in new industries:

**Critical Minerals Production Tax Incentive** from 2027-28 to 2040-41 to support downstream refining and processing of

initiative

<sup>&</sup>lt;sup>2</sup> Treasurer, Jim Chalmers, Address to the Lowy Institute, Sydney, 1 May 2024.

Australia's 31 critical minerals to improve supply chain resilience.

- the production incentive will be valued at 10% of relevant processing and refining costs
- applicable for up to 10 years per project for production between 2027-28 and 2039-40 by projects that reach final investment decisions by 2030.
- a Hydrogen Production Tax Incentive from 2027-28 to 2040-41 to producers of renewable hydrogen to support the growth of a competitive hydrogen industry and Australia's decarbonisation.
  - The incentive will be \$2 per kilogram of renewable hydrogen produced for up to 10 years per project for production between 2027-28 and 2039-40 by projects that reach final investment decisions by 2030.
  - Details are subject to consultation.

The tax incentives are proposed to be in effect from the 2027–28 to the 2040–41 income years.

### **Funding measures**

The Government is getting into business with industry to encourage investment in select areas:

- \$10.2 million in 2024–25 for pre-feasibility studies for critical mineral common-user processing facilities in partnership with state and territory governments to enhance Australia's capacity to process critical minerals, sovereign capability and economic resilience.
- \$1.3 billion over ten years from 2024–25 (and an average of \$151.6 million per year from 2034–35 to 2038–39) for an additional round of the Hydrogen Headstart program to bridge the green premium for early-mover renewable hydrogen projects.
- \$17.1 million over four years from 2024–25
  (and an additional \$2.5 million in 2028–29) to deliver the 2024 National Hydrogen Strategy, including hydrogen infrastructure planning, social license and industry safety training and regulation.

- \$1.5 billion over seven years from 2027–28

   (and an average of \$125.0 million per year
   from 2034–35 to 2036–37) to the Australian
   Renewable Energy Agency to invest in
   renewable energy and related technologies.
- \$1.7 billion over ten years from 2024–25 for the Future Made in Australia Innovation Fund (administered by the Australian Renewable Energy Agency), to pilot and demonstration projects and early stage development in priority sectors, including renewable hydrogen, green metals, low carbon liquid fuels and clean energy technology manufacturing such as batteries.
- \$1.4 billion over 11 years from 2023–24 (and
  \$66.8 million per year from 2034–35 to 2036– 37) to support manufacturing of clean energy technologies including solar and battery manufacturing.
  - \$20.9 million over four years from 2024–25
- (and \$1.2 million per year ongoing) to undertake further consultation on incentives to support the production of, and demand for, low carbon liquid fuels.
- \$18.1 million over six years from 2024–25 for
- foundational initiatives to expedite the emergence of Australia's green metals industry.

\$11.4 million over four years from 2024–25

 (and \$1.1 million per year ongoing) to fast track the initial phase of the Guarantee of Origin Scheme for green hydrogen and bring forward work on green metals, including iron, steel and aluminium.

### Resources

Treasury: Future Made in Australia National Interest Framework supporting paper

Fact Sheet: Future Made in Australia

## Film producer tax offset

Date	2025-26 income year
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The Producer Tax Offset is a refundable tax offset for Australian expenditure in making Australian films when certain conditions are met. The amount of the offset is:

- 40% of the company's qualifying Australian production expenditure (QAPE) on a feature film
- 20% of the company's total QAPE on a film that is not a feature film.

The minimum duration requirement differs depending on the format of the production.

As part of the Government's announced *National Cultural Policy*, it will make the changes to the Producer Tax Offset from 2025–26 to remove:

- The minimum length requirements for content
- The above-the-line-cap of 20% of total QAPE.

## Small business support services

Date Over four years from 2024–25

The Government has announced \$41.7 million in funding over four years from 2024–25 for a series of initiatives to support small businesses:

- Improving payment times to small businesses including naming and shaming increased resourcing for the Payment Times Reporting Regulator so that it can deliver its expanded functions, which include naming slow paying businesses. Mental health and
- financial wellbeing of small business owners
  - Extending the NewAccess for Small Business Owners program, which provides tailored, free and confidential mental health support.

- Extending the Small Business Debt Helpline.
- Franchising sector code changes In response to the 2023 Schaper Review of the Franchising Code of Conduct, the Government is providing \$3 million to:
  - Remake and improve the Code.
  - Promote best practice conduct between franchisors and franchisees.
  - Make it easier for small businesses to operate in the sector including through better access to dispute resolution.
- Access to justice \$2.6m in funding to the Australian Small Business and Family Enterprise Ombudsman. The ASBFEO assists and advocates for small businesses including helping to resolve disputes.

# Government & regulators

# Modernising Digital Assets and Payments Regulation

Date From 2024–25

\$7.5 million over four years from 2024–25 (and \$1.5 million per year ongoing) has been provided to modernise regulatory frameworks for financial services to improve competition and consumer protections for services enabled by new technology.

The Government will:

- develop and consult on legislation to licence and regulate platforms that hold digital assets and progress related reforms, including continuing exploratory work on Central Bank Digital Currencies, asset tokenisation and decentralised finance
- introduce a new regulatory framework for payment service providers (including digital wallets and electronic stored value providers), including licensing and a mandated ePayments Code.

# Extension of transitional reporting for charities

The current charity transitional reporting arrangement will be extended for five years.

The Government will remake the Australian Charities and Not-for-profits Commission (Consequential and Transitional) Regulation 2016 with an extension of the current charity transitional reporting arrangement for five years.

The purpose of the regulation is to reduce the regulatory reporting burden on certain not-forprofit entities (registered entities) under the *Australian Charities and Not-for-profits Commission Act 2012* (the ACNC Act) by providing that the ACNC Commissioner may treat a statement, report or other document given under an Australian law to an Australian Government agency by a registered entity as satisfying certain reporting obligations under the *ACNC Act*.

## **ATO counter fraud strategy**

 Date
 First income year after Royal Assent

 of enabling legislation

The Government announced that it will provide \$187 million over four years from 1 July 2024 to the ATO to strengthen its ability to detect, prevent and mitigate fraud against the tax and superannuation systems.

Funding includes:

- \$78.7 million for upgrades to information and communications technologies to enable the ATO to identify and block suspicious activity in real time. \$83.5 million for a new
- compliance taskforce to recover lost revenue and intervene when attempts to obtain fraudulent refunds are made.
- \$24.8 million to improve the ATO's management and governance of its counter-

fraud activities, including improving how the ATO assists individuals harmed by fraud.

 \$0.4 million over four years from 1 July 2024 to the Department of Finance to undertake a Gateway Review process over the life of the proposal to ensure independent assurance, oversight and delivery of the measure.

The Government will also strengthen the ATO's ability to combat fraud by extending the time the ATO has to notify a taxpayer if it intends to retain a business activity statement (BAS) refund for further investigation. The ATO's mandatory notification period for BAS refund retention will be increased from 14 days to 30 days to align with time limits for non-BAS refunds.

The extended period will strengthen the ATO's ability to combat fraud during peak fraud events like the one that triggered Operation Protego. Legitimate refunds will be largely unaffected. Any legitimate refunds retained for over 14 days would result in the ATO paying interest to the taxpayer - as is currently the case. The ATO will publish BAS processing times online.

This measure is estimated to increase receipts by \$302.2 million and increase payments by \$187.4 million over the five years from 2023–24.

## **Funding ATO priority targets**

Specific funding has been provided to the ATO for key targets. These include:

**Personal income tax** - The ATO's Personal Income Tax Compliance Program will be extended for one year from 1 July 2027. This measure is estimated to increase receipts by \$180.3 million and increase payments by \$44.3 million over the 5 years from 2023–24.

**The shadow economy** - the ATO's Shadow Economy Compliance Program will be extended for two years from 1 July 2026. This measure is estimated to increase receipts by \$1.9 billion and increase payments by \$610.2 million over the 5 years from 2023–24. This includes an increase in GST payments to the states and territories of \$429.6 million.

**Anti-avoidance taskforce** - extend the ATO's Tax Avoidance Taskforce for two years from 1 July 2026. This measure is estimated to increase receipts by \$2.4 billion and increase payments by \$1.2 billion over the 5 years from 2023–24.

The Tax Avoidance Taskforce has a strong focus on the top 1,100 public and multinational businesses and the top 500 privately owned groups, but also covers all 5,000 high wealth private groups that control net wealth exceeding \$50 million and public and multinational businesses outside of the ATO's justified trust programs.

As of 30 June 2023, the taskforce has assisted the ATO raise \$32.7 billion in tax liabilities.

**Child care providers** - \$4.8 million over four years from 2024–25 to ensure satisfactory engagement with the Australian tax system regarding fitness and propriety requirements of existing and new child care providers (relating to the Child Care Subsidy Program).

**Identify checking** - \$155.6 million over two years from 2024–25 to continue operating and improving the Government's Digital ID, myGovID, and the system which supports authorised access to a range of government business services.

**Migrant workers** - \$1.9 million in 2024–25 for a data-matching pilot between the Department of Home Affairs and the ATO of income and employment data to mitigate exploitation of migrant workers and abuse of Australia's labour market and migration system.

**E-invoicing** - \$23.3 million over four years from 2024–25 to continue to oversee and operate the

secure elnvoicing network as part of the Government's work to combat scams and online fraud through the introduction of mandatory industry codes to be established under a Scams Code Framework and increased use of the secure elnvoicing network.

**Military invalidity payments** - The Government will provide \$11.9 million over five years from 2023–24 (and \$0.9 million per year ongoing) to implement a social security means test treatment for the military invalidity payments affected by the *Federal Court's decision in FCT v Douglas [2020] FCAFC 220*. This approach ensures the *Douglas* decision does not affect income support payment rates for veterans who receive an invalidity payment from the Military Superannuation and Benefits Scheme and the Defence Force Retirement and Death Benefits Scheme, compared to the pre-*Douglas* arrangements.

In *Douglas,* the Full Federal Court found that invalidity pensions paid under the Military Superannuation Benefits and Defence Force Retirement and Death Benefits schemes that commenced after 20 September 2007 were 'superannuation lump sum payments' rather than 'superannuation income stream benefits' within the meaning of the ITAA 1997.

# Decreased levy for sweet potatoes

Date 1 July 2024

From 1 July 2024, the Government will decrease the overall levy rate on sweet potatoes from 1.5% to 0.5%.

# **Delayed** Widening of the general anti-avoidance rules

### Date Royal assent of amending legislation

The 2023-24 Budget measure to extend Part IVA, scheduled to commence on 1 July 2024, has been delayed so that this applies to income years starting on or after the date the amending legislation receives Royal Assent.

Part IVA contains the general anti-avoidance provision that the ATO can use to attack arrangements that are entered into in order to obtain tax benefits.

Under the measure, the scope of Part IVA will be extended so that it can apply to:

- Schemes that reduce tax paid in Australia by accessing a lower withholding tax rate on income paid to foreign residents.
- Schemes that achieve an Australian income tax benefit, even where the dominant purpose was to reduce foreign income tax.

## **Delayed Streamlining fuel and** alcohol excise administration

The start dates for the following components of the Streamlining excise administration for fuel and alcohol package, will be changed.

- Streamlining licence application and renewal requirements — from 1 July 2024 to the later of 1 July 2024 or the day following Royal Assent.
- The ATO to publish on its website a public register of excise licences and excise equivalent warehouse licences. Now 30 days following commencement of the legislation.
- Removal of regulatory barriers applying to bunker fuels for commercial shipping industries – from 1 July 2024 to 1 January 2025.

### Australian plantation forestry entities exempt from thin cap changes

Australian plantation forestry entities will be exempt from the new thin capitalisation earnings-based rule.

The 2022–23 October Budget measure *Multinational Tax Integrity Package* amended the thin capitalisation rules to replace the safe harbour and worldwide gearing tests with earnings-based tests to limit debt deductions in line with an entity's profits.

Instead, Australian plantation forestry entities will be allowed to continue to apply the former asset-based thin capitalisation rules.

### **Measures not proceeding**

Australian business number - The previous Government's 2019–20 Budget measure *Black Economy* — *strengthening the Australian Business Number system* had proposed start dates of 1 July 2021 and 1 July 2022. This measure will not progress.

Intangibles in low tax jurisdictions - The measure, *Denying deductions for payments relating to intangibles held in low- or no-tax jurisdictions* – announced in the 2022–23 October Budget will not proceed. The integrity issues will be addressed through the Global Minimum Tax and Domestic Minimum Tax being implemented by the Government. The Government will also introduce a new provision from 1 July 2026 that applies a penalty to taxpayers who are part of a group with more than \$1 billion in global turnover annually that are found to have mischaracterised or undervalued royalty payments, to which royalty withholding tax would otherwise apply.

# ATO discretion not to use refunds to offset old debts

Data	Debts 'on hold' prior to 1 January
Date	2017

The Government will amend the tax law to give the Commissioner of Taxation the discretion <u>not</u> to use a taxpayer's refund to offset old tax debts, but only for debts put 'on hold' prior to 1 January 2017. This discretion will apply to individuals, small businesses and not-for-profits, and will maintain the Commissioner's current administrative approach.

In 2023, the Australian National Audit Office advised the ATO that excluding debt from being offset was inconsistent with the law, regardless of when the debt arose. This amendment resolves an issue for the ATO for older debts but enforces current practice for all debts from 1 January 2017.

## Pursuing entities in liquidation with unpaid superannuation obligations

Date From 1 July 2024

The Government has announced that it will recalibrate the *Fair Entitlements Guarantee Recovery Program* to pursue unpaid superannuation entitlements owed by employers in liquidation or bankruptcy from 1 July 2024.

The Fair Entitlements Guarantee Recovery Program aims to improve the recovery of employment entitlements advanced under the Fair Entitlements Guarantee (FEG). The FEG is a legislative safety net scheme of last resort with assistance available for eligible employees.3

## 'Payday' super compliance

Date Four years from 2024–25

\$60 million has been provided over four years from 2024–25 to increase the Productivity, Education and Training Fund to support practical activities by employer and worker representatives to boost workplace productivity and engage in tripartite cooperation. This will also support workplaces to implement policy changes such as the introduction of payday superannuation.

## Funding anti-money laundering and counter-terrorism financing reform

Date Four years from 2024–25

The Government will provide \$168 million over four years from 2024–25 to implement reforms to strengthen Australia's *Anti-Money Laundering and Counter-Terrorism Financing Act 2006*.

The Attorney-General's Department held a first round of consultation on proposed reforms to modernise Australia's anti-money laundering and counter-terrorism financing regime between April and June 2023, following the release of its first consultation paper. The Department received 142 submissions in response, which were broadly in support of reform, including:

- Simplification and modernisation of the regime
- Regulation of tranche-two entities i.e., certain high-risk services provided by some professions, including lawyers, accountants, trust and company service providers, real estate professionals and dealers in precious metals and stones.

<sup>&</sup>lt;sup>3</sup>Australian Government, Department of Employment and Workplace Relations, Fair Entitlements Guarantee Recovery Program, accessed 14 May 2024.

Funding includes:

- \$160.8 million over two years from 2024–25 for the Australian Transaction Reports and Analysis Centre to expand its regulatory, intelligence and data capabilities and provide guidance to newly regulated entities.
- \$7 million over four years from 2024–25 for the Attorney-General's Department to support the implementation of the legislative reforms through the provision of policy and legal advice and stakeholder consultation, and to deliver a program of anti-money laundering and counter-terrorism financing capacity building in the Pacific.

# Preventing greenwashing and managing sustainable finance markets

**Greenwashing** - ASIC has been provided with \$10m over 4 years and \$1.9 million ongoing to investigate and take enforcement action against market participants engaging in greenwashing and other sustainability-related financial misconduct.

**Green bonds** - \$5.3 million over 4 years from 2024-25 and \$1.2 million ongoing has been provided to Treasury and APRA to deliver the sustainable finance framework, including issuing green bonds, improving data and engaging in the development of international regulatory regimes related to sustainable finance.

Labelling regime - \$1.2 million has been provided to ASIC and Treasury to consult on the design of a labelling regime to regulate the use of sustainability labels on retail investment products.

## Other

## Women's budget statement

This year, the Government launched Australia's first national strategy with an explicit focus on achieving gender equality. *Working for Women: A Strategy for Gender Equality* (Working for Women) is the Government's ten-year commitment to 'shift the dial' on gender equality.

The Women's Budget Statement is now a reporting mechanism for Working for Women. From this Budget onward, the Women's Budget Statement will report on the Government's investments to implement Working for Women.

The 2024–25 Women's Budget Statement focuses on five priorities, which mirror the priority areas of Working for Women:

- 1. Gender-based violence
- 2. Unpaid and paid care
- 3. Economic equality and security
- 4. Health
- 5. Leadership, representation and decision making.

The Government has announced measures as part of the Federal Budget to:

- Take urgent action through the National Plan to End Violence against Women and Children 2022–2032 to address the epidemic rates of violence in Australia. Permanently establish
- ongoing financial support through the Leaving Violence Program for victim-survivors leaving a violent intimate partner relationship.
- Increase funding to assist women and children fleeing domestic violence with crisis and transitional accommodation.
- Provide cost-of-living relief to all women taxpayers and reduce disincentives to their workforce participation via the legislated tax cuts.

- Deliver additional energy bill relief and increase the maximum rates of Commonwealth Rent Assistance.
- Invest in women's health to address the higher health costs faced by women, while ensuring greater choice, access and support.
- Reform the HELP debt indexation and introduce a new Commonwealth Prac Payment.
- Introduce a superannuation guarantee equivalent payment on Government-funded Paid Parental Leave from 1 July 2025.
- Provide funding towards wage increases for aged care workers and early childhood educators.
- Introduce the Building Women's Careers program that will boost women's participation in construction, clean energy and advanced manufacturing industries, and technology and digital sectors (as part of the Future Made in Australia initiative to reduce industry gender segregation).

## Safe and responsible A.I.

\$39.9 million over five years from 2023–24 will be provided for the development of policies and capability to support the adoption and use of artificial intelligence (AI) technology in a safe and responsible manner, including:

- \$21.6 million over four years from 2024–25 to establish a reshaped National AI Centre (NAIC) and an AI advisory body within the Department of Industry, Science and Resources
- \$15.7 million over two years from 2024–25 to support industry analytical capability and coordination of AI policy development, regulation and engagement activities across government, including to review and strengthen existing regulations in the areas of health care, consumer and copyright law
- \$2.6 million over three years from 2024–25 to respond to and mitigate against national security risks related to AI.

The Digital Transformation Agency will also develop and implement policies to position government as an exemplar in the use of AI, with costs to be met from within existing resources.

# Quantum computing capability development

\$466.4 million has been provided for a financing package of equity and loans provided by Export Finance Australia on the National Interest Account to PsiQuantum Pty Ltd to support the construction and operation of quantum computing capabilities and associated investment in industry and research development in Brisbane, as part of a joint investment with the Queensland Government. Additional funding of \$27.7 million over 11 years from 2023–24 will also be provided for the Department of Finance, the Department of Foreign Affairs and Trade, the Department of Industry, Science and Resources and the Department of the Treasury to manage and provide oversight of this investment. The financial implications of the financing package are not for publication (nfp) due to commercial sensitivities

## 2023-24 measures not yet implemented

Previously announced tax and superannuation policy decisions that are still before Parliament include:

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Policy	Detail
Instant asset write-off4	Proposal to increase the instant asset write-off threshold from \$1,000 to \$20,000 for the 2024 income year. Senate amendments proposed increasing the threshold from \$20,000 to \$30,000 and expanding the measure to apply to medium entities.
Small business energy incentive4	Proposes to provide small and medium businesses with access to a bonus deduction equal to 20% of the cost of eligible assets or improvements to existing assets that support electrification or more efficient energy use.
Petroleum resource rent tax (PRRT) deductions cap5	Proposes amendments to effectively cap the availability of deductible expenditure incurred by a person in relation to a petroleum project for a year of tax.
Federal Administrative Review Body6	Abolish the Administrative Appeals Tribunal (AAT) and establish the Administrative Review Tribunal (the Tribunal).

4 The Senate made amendments to the Treasury Laws
Amendment (Support for Small Business and Charities
and Other Measures) Bill 2023 on the 27 March 2024,
the Bill is before the House of Representatives.

<sup>&</sup>lt;sup>5</sup>The Senate Economics Legislation Committee (SELC) report issued on 10 May 2024 recommended that the Treasury Laws Amendment (Tax Accountability and Fairness) Bill 2023 be passed.

Policy	Detail
Strengthen the integrity of the tax system5	Proposed reforms to strengthen the integrity of the tax system, increasing the power of regulators and strengthening regulatory arrangements.7
Better targeted superannuation concessions8	Proposes amendments to reduce the tax concessions available to individuals with Total Super Balances exceeding \$3 million.
Non-arm's length expenditure for superannuation entities4	Proposes amendments to the non-arm's length expense rules for complying superannuation entities, that will restrict the operation and application of the rules.
Objective of superannuation9	Proposes to legislate the objective of superannuation.

Policy decisions that are in the consultation phase include:

- International tax country by country reporting10 and global and domestic minimum tax11
- Investment in housing build-to-rent tax concessions
- Medicare and lump sum payments exempting lump sums payments in arrears from the Medicare levy
- Strengthening the integrity of the tax system
   tax regulator information gathering powers

8 The SELC report issued on 10 May 2024 recommended that the Treasury Laws Amendment (Better Targeted Superannuation Concessions and Other Measures) Bill 2023 and the Superannuation (Better Targeted Superannuation Concessions) Imposition Bill 2023 be passed.

9 The SELC report issued on 28 March 2024 recommended that the Superannuation (Objective) Bill 2023 be passed.

<sup>10</sup> In February 2024 a second consultation was initiated, taking into account the submissions received on the initial consultation.

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<sup>&</sup>lt;sup>6</sup> The Senate referred the Administrative Review Tribunal (Consequential and Transitional Provisions No. 2) Bill 2024 to the Senate Legal and Constitutional Affairs Legislation Committee for report by 24 July 2024. 7 Treasurer, Jim Chalmers, Government taking decisive action in response to PwC tax leaks scandal, 6 August 2023.

<sup>&</sup>lt;sup>11</sup> Proposes to implement key aspects of the OECD/G20 Two-Pillar Solution to address the tax challenges arising from digitalisation of the economy.

review and regulating of accounting, auditing and consulting firms in Australia.12

- Payday super a consultation process has been undertaken for payday superannuation13
- Transfer balance credit provisions amendments to the transfer balance credit provisions for successor fund transfers.14

The Government announced it would not proceed with the Modernising Business Registers Program.15

## The economy

### **Key statistics**

- **GDP** Real GDP growth of 1.75% in 2023–24. Growth is expected to remain subdued at 2% in 2024-25 and 2.25% in 2025-26.
- Inflation The Government expects inflation to be within target by the end of 2024. The RBA's most recent view is that inflation is not expected to return to the target range of 2- 3% until the second half of 2025, and to the midpoint in 2026. Global inflation remains elevated and is not expected to return to central bank targets until 2025.
- Unemployment The unemployment rate remaining near its 50 year low at 3.8% - the participation rate is near its record high at 66.6%. Unemployment is expected to rise but remain below pre-pandemic levels.
- Wages Nominal wages over 2023–24 have grown at their fastest rate in nearly 15 years. It is expected to soften to 3.25% in 2024-5 and 2025-6. *Real* wages are expected to continue to pick up and grow by 0.5% the year to the June quarter 2024.
- Business investment growth of 8.3% last year.

The first four years of this decade have tested the economy and the resilience of all Australians: floods and bushfires, a once-in-a- century global pandemic, followed by the most significant international energy crisis in 50 years. The combined impact of these events resulted in economic consequences on supply chains, energy prices, inflation and interest rates.16 These events may seem like distant memories but they continue to impact the economy.

<sup>&</sup>lt;sup>12</sup> Treasury, Consultation Paper, Response to PwC – tax regulator information gathering powers review and Regulation of accounting, auditing and consulting firms in Australia, 3 May 2024.

<sup>13</sup> From 1 July 2026, employers will be required to pay their employees' super at the same time as their salary and wages.

<sup>&</sup>lt;sup>14</sup> Consultation process closed on 24 April 2024.

<sup>&</sup>lt;sup>15</sup> Assistant Treasurer, Stephen Jones, The Albanese Government stops Business Registers Program after independent review damning assessment, 28 August 2023.

<sup>&</sup>lt;sup>16</sup> Prime Minister, Anthony Albanese, A future made in Australia, 11 April 2024.

Australia is continuing to face ongoing global uncertainty stemming from persistent inflation in North America; growth slowing in China and other major economies; the United Kingdom and Japan both finishing the year in recession; and tensions rising in the Middle East and Eastern Europe.1

### Inflation and cash rate

Inflation is moderating but still high compared to the target range of 2 to 3% required by monetary policy.

Michelle Marquardt, ABS head of prices statistics17:

"Annually, the CPI rose 3.6 per cent to the March 2024 quarter. While prices continued to rise for most goods and services, annual CPI inflation was down from 4.1 per cent last quarter and has fallen from the peak of 7.8 per cent in December 2022." Inflation has increased the cost of living, as Australian households are paying more to purchase the same goods and services.

The surplus in 2022–23 took some pressure off inflation, allowing the Government to fund their priorities and reduce debt interest. All encouraging signs, but the Government acknowledges it still needs to reduce inflation further and faster. The budget measures seek to ease inflation and not add to it.18

The cash rate is currently at 4.35%19, the RBA last raised the cash rate on 7 November 2023 by 0.25% to return inflation to the target range in a reasonable timeframe. The price of goods is moderating but services remain inflated.20 Overall, higher interest rates have led people to cut back on spending. This is slowing economic growth and bringing demand into better balance with supply.

 <sup>19</sup> As at 7 May 2024.
 <sup>20</sup> RBA, Media Release, Statement by the RBA: Monetary Policy Decision, 7 May 2024.

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<sup>&</sup>lt;sup>17</sup> Australian Bureau of Statistics (ABS), CPI rose 1.0% in the March 2024 quarter, 24 April 2024.
<sup>18</sup> Treasurer, Jim Chalmers, Annual inflation almost halved under Labor, 24 April 2024.

## Personal income tax rates from 1 July 2024

**Resident individuals** 

Tax rate	2023-24	2024-25
0%	\$0 – \$18,200	\$0 – \$18,200
16%		\$18,201 – \$45,000
19%	\$18,201 – \$45,000	
30%		\$45,001 – \$135,000
32.5%	\$45,001 - \$120,000	
37%	\$120,001 - \$180,000	\$135,001 - \$190,000
45%	>\$180,000	>\$190, 000

### Non-resident individuals

Tax rate	2023-24	2024-25
30%		\$0 – \$135,000
32.5%	\$0 - \$120,000	
37%	\$120,001 - \$180,000	\$135,001 – \$190,000
45%	>\$180,000	>\$190, 000

### Working holiday markers

Tax rate	2023-24	2024-25
15%	0 – \$45,000	0 – \$45,000
30%		\$45,001 – \$135,000
32.5%	\$45,001 - \$120,000	
37%	\$120,001 — \$180,000	\$135,001 – \$190,000
45%	>\$180,000	>\$190,000

## **Timeline of initiatives**

Measures and start date at a glance

Budget measure	Application date
Individuals	
Tax cuts have been legislated for all 13.6 million Australian	2024–25 and later income years
taxpayers	
Increasing the Medicare levy low income thresholds	From 1 July 2023
Indexation on HELP debt to be capped to the lower of either the	1 June 2023
CPI or the WPI.	
Business	
Instant asset write-off threshold temporarily increased to \$20,000.	From 1 July 2024 until 30 June 2025
Two time-limited tax incentives to invest in new industries:	2027–28 to the 2040–41 income years
<ul> <li>Critical Minerals Production Tax Incentive to support downstream refining and processing of Australia's 31 critical minerals to improve supply chain resilience</li> <li>Hydrogen Production Tax Incentive to producers of renewable hydrogen to support the growth of a competitive hydrogen industry.</li> </ul>	
Extension and expansion of the Energy Bill Relief Fund	Funding for three years from 1 July 2024
All households will have \$300 credit automatically applied to their	From 1 July 2024
electricity bills and around one million small businesses will	
receive \$325 off their bills over 2024–25.	
Funding to support small business by:	Funding for four years from 2024–25
<ul> <li>Improving payment times to small businesses</li> </ul>	
<ul> <li>Supporting mental health and financial wellbeing of small</li> </ul>	
business owners	
Ensuring confidence in the franchising sector	
<ul> <li>Providing small business with better access to justice</li> </ul>	
Proposed changes to the Producer Tax Offset to remove:	2025–26 income year
The minimum length requirements for content	
The above-the-line cap of 20% of total qualifying production	
expenditure.	
Tax exempt entities	
Extension of transitional reporting for charities and updates to specifically listed DGRs	Various
International	
Strengthen the foreign resident CGT regime by:	CGT events commencing on or after
<ul> <li>Clarifying and broadening the types of assets on which foreign residents are subject to CGT</li> </ul>	1 July 2025
<ul> <li>Amending the point-in-time principal asset test to a 365-day testing period</li> </ul>	

Budget measure	Application date
<ul> <li>Requiring foreign residents disposing of shares and other membership interests exceeding \$20 million in value to notify the ATO, prior to the transaction being executed.</li> </ul>	
Superannuation	
The Government will pay superannuation on Commonwealth	Births and adoptions on or after 1 July
government-funded PPL	2025
Funding to support the progression of the Government's	Funding for four years from 2024–25
workplace relations agenda, including:	
<ul> <li>Pursuing unpaid superannuation entitlements owed by</li> </ul>	
employers in liquidation or bankruptcy from 1 July 2024	
Supporting workplaces to implement policy changes such as	
the introduction of payday superannuation.	
Funding to support the delivery of Government priorities in the	Funding over four years from 2024-25
Finance and Treasury portfolio including:	
<ul> <li>Implement the 2023–24 Budget measure Better Targeted</li> </ul>	
Superannuation Concessions for members of the	
Commonwealth defined benefit superannuation schemes	
SuperStream Gateway Network Governance Body	
Compliance	
Extend the Tax Avoidance Taskforce	Funding over two years from 1 July 2026
Extend the Personal Income Tax Compliance Program	Funding for one year from 1 July 2027
Extend the Shadow Economy Compliance Program	Funding over two years from 1 July 2026
ATO funding to strengthen its ability to detect, prevent and	Funding over four years from 1 July 2024
mitigate fraud against the tax and superannuation systems	
Funding for the ATO for various matters including:	Various
<ul> <li>Requirements of existing and new child care providers</li> </ul>	
(relating to the Child Care Subsidy Program)	
<ul> <li>Improving the Government's Digital ID, myGovID and other</li> </ul>	
systems	
<ul> <li>Data-matching pilot between the Department of Home</li> </ul>	
Affairs and the ATO	
Overseeing / operating the secure elnvoicing network	
Other measures	
Funding to strengthen Australia's Anti-Money Laundering and	Funding over four years from 2024–25
Counter-Terrorism Financing Act 2006, to enhance Australia's	
ability to detect and disrupt illicit financing.	
Women's Budget Statement — various measures that focus on	Various
four priorities	Various
Funding to modernise regulatory frameworks for financial services	Funding over four years from 2024–25
to improve competition and consumer protections for services	
enabled by new technology.	
Funding to implement a social security means test treatment for	Funding over five years from 2023–24
the military invalidity payments affected by the Federal Court's	
decision in <i>FCT v Douglas</i> [2020] FCAFC 220.	

Budget measure	Application date
Funding to deliver key aged care reforms and to continue to	Funding over five years 2023–24
implement recommendations from the Royal Commission into	
Aged Care Quality and Safety.	
New Aged Care Act — deferred commencement date	1 July 2025
Social security deeming rates will freeze at their current levels	Until 30 June 2025
Increased flexibility for recipients of Carer Payment —the existing	From 20 March 2025
25 hour per week participation limit will be amended to 100 hours	
over four weeks.	
Commonwealth Rent Assistance maximum rates to be increased	20 September 2024
by 10%	
Eligibility for the existing higher rate of JobSeeker payments has	20 September 2024
been extended	
General	
Amendments to previously announced measures:	
Australian plantation forestry entities are exempt from the	
new earnings-based test, thin capitalisation rules	
Giving the Commissioner a discretion not to use a taxpayer's	
refund to offset old tax debts - where the old tax debt was	
put on hold before 1 January 2017	
Extending income tax exemption to World Rugby and/or related	
entities in relation to income from Rugby World Cup events for the	
2023–24 to 2030–31 income years (incl.)	
Deferring the start date for <i>Tax Integrity</i> — <i>expanding the general</i>	Income years starting on or after the day
anti-avoidance rule in the income tax law	the amending legislation receives Royal
	Assent
Changing the start dates for certain components of the	The day after Royal Assent
Streamlining excise administration for fuel and alcohol package	
Measures not proceeding:	
Denying deductions for payments relating to intangibles held	
in low- or no-tax jurisdictions measure — announced in the	
2022–23 October.	
Previous Government's 2019–20 Budget measure Black Economy	
<ul> <li>strengthening the Australian Business Number system.</li> </ul>	